111TH CONGRESS 2D SESSION

S. 3771

To amend the Elementary and Secondary Education Act of 1965 to provide competitive grants for creating and implementing innovative assessments.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 13, 2010

Mr. Feingold (for himself and Mr. Leahy) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To amend the Elementary and Secondary Education Act of 1965 to provide competitive grants for creating and implementing innovative assessments.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Improving Student
- 5 Testing Act of 2010".

1	SEC. 2. IMPROVEMENTS TO FORMULA GRANTS FOR CRE-
2	ATING AND IMPLEMENTING HIGH-QUALITY
3	AND INNOVATIVE ASSESSMENTS.
4	Section 6111 of the Elementary and Secondary Edu-
5	cation Act of 1965 (20 U.S.C. 7301) is amended—
6	(1) by striking "The Secretary" and inserting
7	the following:
8	"(a) In General.—The Secretary";
9	(2) by striking paragraph (1) and inserting the
10	following:
11	((1) to pay the costs of the development of the
12	additional State assessments and standards required
13	by section 1111(b), which may include the costs of
14	working in voluntary partnerships with other States,
15	at the sole discretion of each such State, and which
16	may also include—
17	"(A) partnering with institutions of higher
18	education and nonprofit organizations to design
19	and implement high-quality and innovative as-
20	sessments, including performance assessments,
21	technology-based assessments, through-course
22	assessments, adaptive assessments, and appro-
23	priate assessments for students with disabilities
24	and English language learners;
25	"(B) aligning high-quality and innovative
26	assessments with the common core standards or

1	State challenging academic content standards
2	and challenging student academic achievement
3	standards;
4	"(C) partnering with institutions of higher
5	education and other nonprofit entities with ex-
6	perience in high-quality professional develop-
7	ment to train teachers and principals in—
8	"(i) how to design balanced assess-
9	ment systems that include summative, in-
10	terim, and formative assessments;
11	"(ii) how to effectively embed high-
12	quality and innovative assessments in
13	classroom instruction;
14	"(iii) how to interpret the data gen-
15	erated by multiple types of assessments;
16	and
17	"(iv) how to use the data generated
18	by assessments to improve student achieve-
19	ment;
20	"(D) designing and implementing alter-
21	native assessments that are fair, valid, and reli-
22	able for students with disabilities and English
23	language learners;
24	"(E) developing scoring mechanisms that
25	enable high-quality and innovative assessments

1	to be scored in such a way as to produce fair,
2	valid, reliable, and comparable results for all
3	students;
4	"(F) integrating the use of technology in
5	both the design, implementation, and scoring of
6	assessments;
7	"(G) implementing assessment systems
8	that use multiple sources of evidence collected
9	throughout the course of a school year for the
10	purposes of calculating adequate yearly
11	progress under section 1111(b)(2)(C); and
12	"(H) collaborating with other State edu-
13	cational agencies to share information and best
14	practices about assessment design and imple-
15	mentation; and"; and
16	(3) in paragraph (2), by adding at the end the
17	following:
18	"(I) Developing and admin-
19	istering formative and interim assess-
20	ments to help measure student
21	growth, improve classroom instruc-
22	tion, and provide timely feedback to
23	teachers, principals, and parents dur-
24	ing the academic year.".

1 SEC. 3. COMPETITIVE GRANTS FOR CREATING AND IMPLE2 MENTING INNOVATIVE ASSESSMENTS.

- 3 (a) In General.—Section 6112 of the Elementary
- 4 and Secondary Education Act of 1965 (20 U.S.C. 7301a)
- 5 is amended to read as follows:

stakes standardized test.

- 6 "SEC. 6112. COMPETITIVE GRANTS FOR CREATING AND IM-
- 7 PLEMENTING INNOVATIVE ASSESSMENTS.
- 8 "(a) Purposes.—The purposes of this section are as
- 9 follows:

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- "(1) To provide additional resources to States and State educational agencies so that accountability decisions about students and schools are based on well-designed multiple measures rather than 1 high
 - "(2) To assist States, State educational agencies, local educational agencies, and schools in the design and implementation of high-quality and innovative assessments, including technology-based assessments, adaptive assessments, formative assessments, performance assessments, standardized portfolio assessments, interim assessments, appropriate assessments for students with disabilities and English language learners, through-course assessments, and other assessments that measure higher-order thinking skills and are aligned with common core standards or State challenging academic con-

1	tent standards and challenging student academic
2	achievement standards, in order to create multiple
3	measures that—
4	"(A) are used for Federal and State ac-
5	countability purposes;
6	"(B) improve classroom instruction; and
7	"(C) provide timely and meaningful feed-
8	back to students, teachers, principals, and par-
9	ents.
10	"(b) Definitions.—In this section:
11	"(1) Adaptive assessment.—The term
12	'adaptive assessment' means an assessment in which
13	questions are administered to students based on the
14	students' answers to previous questions both on and
15	out of grade level.
16	"(2) ELIGIBLE ENTITY.—The term 'eligible en-
17	tity' means—
18	"(A) a consortium of States;
19	"(B) a State educational agency;
20	"(C) a consortium of local education agen-
21	cies; or
22	"(D) a local education agency.
23	"(3) Formative assessment.—The term
24	'formative assessment' means an assessment that

1	"(A) is integrated into classroom instruc-
2	tion;
3	"(B) produces evidence about student
4	learning and achievement in a timely manner;
5	and
6	"(C) provides students and teachers with
7	meaningful feedback so that teachers can mod-
8	ify, improve, and target instructional strategies
9	based on individual student need, and so that
10	teachers and students can assess the students'
11	academic growth.
12	"(4) Interim Assessment.—The term 'interim
13	assessment' means an assessment that—
14	"(A) is given at regular and specified in-
15	tervals throughout the school year;
16	"(B) is designed to evaluate students'
17	knowledge and skills relative to a specific set of
18	academic standards; and
19	"(C) produces results that can be aggre-
20	gated by course, grade level, school, or local
21	educational agency in order to inform students,
22	teachers, and administrators at the student,
23	classroom, school, and local educational agency
24	levels.

- 1 "(5) MULTIPLE MEASURES.—The term 'mul-2 tiple measures' means evidence gained from different 3 forms of assessment that offer all students various 4 ways to fairly, validly, and reliable demonstrate aca-5 demic achievement and academic growth.
 - "(6) PERFORMANCE ASSESSMENT.—The term 'performance assessment' means an assessment that measures the ability of students to apply knowledge and skills, and demonstrate achievement through performance-based tasks.
 - "(7) STANDARDIZED PORTFOLIO ASSESS-MENT.—The term 'standardized portfolio assessment' means an assessment that accumulates the same types of student work, created under similar conditions across all schools within a State, to use as formative or summative evidence of student academic progress.
 - "(8) Technology-based assessment' means an assessment that utilizes technology such as computers in the development, administration, and scoring of the assessment.
 - "(9) Through-course assessment means an assessment system or component or set of assessment sys-

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1	tem components that is administered periodically
2	during the academic year, in which a student's re-
3	sults are combined to produce the student's total
4	summative assessment score for such academic year.
5	"(10) Universal design for learning.—
6	The term 'universal design for learning' means a sci-
7	entifically valid framework for guiding educational
8	practice that—
9	"(A) provides flexibility in the ways infor-
10	mation is presented, in the ways students re-
11	spond or demonstrate knowledge and skills, and
12	in the ways students are engaged; and
13	"(B) reduces barriers in instruction, pro-
14	vides appropriate accommodations, supports,
15	and challenges, and maintains high achievement
16	expectations for all students, including students
17	with disabilities and students who are English
18	language learners.
19	"(c) Grants Authorized.—The Secretary is au-
20	thorized to award grants to eligible entities to enable the
21	eligible entities to carry out the authorized activities de-
22	scribed in subsection (d).
23	"(d) Authorized Activities.—
24	"(1) In general.—An eligible entity that re-
25	ceives a grant under this section shall use the funds

1	made available under this section for the design or
2	implementation of high-quality and innovative as-
3	sessments in local classrooms, including—
4	"(A) partnering with institutions of higher
5	education and nonprofit organizations to de-
6	sign, test, and implement assessments in class-
7	rooms;
8	"(B) aligning the assessments with com-
9	mon core standards or State challenging aca-
10	demic content standards and challenging stu-
11	dent academic achievement standards under
12	section 1111(b)(1);
13	"(C) partnering with institutions of higher
14	education, local educational agencies, and non-
15	profit organizations that provide high-quality
16	professional development to train teachers and
17	principals in—
18	"(i) how to utilize the assessments de-
19	scribed in subsection (a)(2) in the teach-
20	ers' classrooms;
21	"(ii) how to interpret the data gen-
22	erated by these assessments; and
23	"(iii) how to use the data generated
24	by these assessments to improve student
25	achievement;

1	"(D) designing achievement reports that—
2	"(i) detail assessment results, includ-
3	ing student achievement and student-level
4	and school-level growth;
5	"(ii) are desegregated by student sub-
6	groups listed in section
7	1111(b)(2)(C)(v)(II); and
8	"(iii) can be used to inform classroom
9	instruction and provide parents and the
10	community with timely information on stu-
11	dent-level and school-level progress;
12	"(E) designing and implementing alter-
13	native assessments that are fair, valid, and reli-
14	able for students with disabilities and English
15	language learners;
16	"(F) developing scoring mechanisms that
17	enable the assessments to be scored in such a
18	way as to produce fair, valid, reliable, and com-
19	parable results for all students;
20	"(G) integrating the use of technology in
21	both the design, implementation, and scoring of
22	assessments;
23	"(H) collaborating with other eligible enti-
24	ties to share information and best practices

1	about assessment development and implementa-
2	tion across the States; and
3	"(I) implementing assessment systems that
4	use multiple measures collected throughout the
5	course of a school year for purposes of calcu-
6	lating school-level and district-level achievement
7	in Federal and State accountability systems.
8	"(2) Requirements.—Assessments designed
9	or implemented with funds provided under this sec-
10	tion shall—
11	"(A) be aligned with common core stand-
12	ards or State challenging academic content
13	standards and challenging student academic
14	achievement standards under section
15	1111(b)(1);
16	"(B) be capable of measuring student aca-
17	demic growth and achievement of State chal-
18	lenging academic content standards and chal-
19	lenging student academic achievement stand-
20	ards;
21	"(C) be fair, valid, reliable, and capable of
22	producing comparable and disaggregated results
23	for all students, including all the student sub-
24	groups identified under section
25	1111(b)(2)(C)(v)(II);

1	"(D) be able to measure readiness for col-
2	lege or the workplace;
3	"(E) use scoring mechanisms that enable
4	the assessments to be scored in such a way as
5	to produce fair, valid, reliable, and comparable
6	results for all students;
7	"(F) incorporate principles of universal de-
8	sign for learning;
9	"(G) produce evidence about student learn-
10	ing and achievement in a timely manner; and
11	"(H) provide teachers with meaningful
12	feedback so that the teachers can modify, im-
13	prove, and target instructional strategies based
14	on individual student need.
15	"(3) Restrictions.—Grant funds received
16	under this section—
17	"(A) shall be used only for the authorized
18	activities described under this subsection; and
19	"(B) may not be used for the purchase or
20	development of high stakes, large scale assess-
21	ments or for test preparation materials for high
22	stakes testing.
23	"(e) Other Eligible Partner Entities.—
24	"(1) In general.—Each eligible entity that re-
25	ceives a grant under this section, upon receipt of the

1	grant funds, may partner with an entity described in
2	paragraph (2), in order to carry out the activities as-
3	sisted under the grant.
4	"(2) Partner entity re-
5	ferred to in paragraph (1) is—
6	"(A) an institution of higher education; or
7	"(B) a nonprofit entity with experience in
8	designing high-quality and innovative assess-
9	ments.
10	"(f) Application.—To be eligible to receive a grant
11	under this section, an eligible entity shall submit an appli-
12	cation to the Secretary at such time, in such manner, and
13	containing such information as the Secretary may require,
14	including, at a minimum—
15	"(1) a proposal to use the grant funds to design
16	or implement the assessments and assessment sys-
17	tems described in subsection (a)(2);
18	"(2) a description of how the eligible entity
19	plans to ensure that teachers and principals are pro-
20	vided meaningful and effective professional develop-
21	ment in the use of such assessments in the teachers'
22	and principals' classrooms and schools, including
23	how to interpret and utilize data generated from the
24	assessments to improve student learning and out-
25	comes;

1	"(3) a description of how the eligible entity
2	plans to assess the effectiveness of the assessments
3	and assessment systems in raising student achieve-
4	ment and narrowing the achievement gap among the
5	State's student population;
6	"(4) a description of how the eligible entity
7	plans to ensure that the assessments and assessment
8	systems will be used to improve teaching and provide
9	detailed and timely feedback to students and par-
10	ents; and
11	"(5) a description of how the eligible entity
12	plans to ensure that there is a transparent and fair
13	process for scoring assessments designed or imple-
14	mented with funds provided under this section so
15	that scores are accurate, valid, and reliable.
16	"(g) Duration.—A grant under this section shall be
17	awarded for a period of not more than 3 fiscal years.
18	"(h) Award Considerations.—In awarding grants
19	under this section the Secretary shall select eligible enti-

- "(h) AWARD CONSIDERATIONS.—In awarding grants under this section, the Secretary shall select eligible entities that demonstrate the greatest need for the grants and the greatest potential benefit from receipt of the grants.
- 22 "(i) REPORT AND EVALUATION.—
- 23 "(1) STATE REPORTS.—Each eligible entity 24 that receives a grant under this section shall sub-25 mit—

1	"(A) an annual report to the Secretary de-
2	tailing how the eligible entity is using the grant
3	funds and detailing ongoing evaluation of—
4	"(i) the design of the assessments as-
5	sisted under this section;
6	"(ii) the training of educators in using
7	the assessments;
8	"(iii) the effectiveness of the assess-
9	ments as measured by student achievement
10	and growth based on multiple measures;
11	and
12	"(iv) the reliability and validity of the
13	scoring process for the assessments;
14	"(B) a comprehensive 3-year report at the
15	end of the 3-year grant period including a de-
16	tailed analysis of—
17	"(i) how the grant funds were used;
18	and
19	"(ii) the impact of the grant on stu-
20	dent achievement, narrowing the achieve-
21	ment gap, and the quality of teaching,
22	based on multiple measures.
23	"(2) Federal evaluation and report.—
24	Not later than 5 years after the date of enactment

1	of the Improving Student Testing Act of 2010, the
2	Secretary shall—
3	"(A) develop and execute a plan for evalu-
4	ating the assessments assisted under this sec-
5	tion and section 6111 and the strategies fi-
6	nanced under this section; and
7	"(B) submit a report to Congress detail-
8	ing—
9	"(i) how eligible entities used the
10	grant funds provided under this section;
11	"(ii) the impact of the grants on stu-
12	dent achievement and teaching in the
13	States; and
14	"(iii) any recommendations for im-
15	provements that can be made to the grant
16	programs under this section and section
17	6111.
18	"(j) Authorization of Appropriations.—In addi-
19	tion to the amounts authorized to be appropriated under
20	section 6113(b)(2), there are authorized to be appro-
21	priated to carry out this section \$10,000,000 for each of
22	fiscal years 2011 through 2015.".
23	(b) Table of Contents.—The table of contents in
24	section 2 of the Elementary and Secondary Education Act

- 1 of 1965 is amended by striking the item relating to section
- 2 6112 and inserting the following:

"Sec. 6112. Competitive grants for creating and implementing innovative assessments.".

- 3 (c) Ending Taxpayer Subsidies for Export-4 ers.—
- 5 (1) IN GENERAL.—Not later than 1 year after 6 the date of enactment of this Act, the Secretary of 7 Commerce shall develop and implement a program 8 to impose fees on businesses that benefit from the 9 trade promotion activities of the International Trade 10 Administration.
 - (2) Budget neutrality.—The fees shall be imposed in an amount that ensures that any Federal expenditures on trade promotion activities of the International Trade Administration are offset by the fees collected under the program in a budget neutral manner.

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